

Quarterly Report on the Status  
of Prison Overcrowding, for the  
Second Quarter of 1991

Massachusetts Department of Correction

Michael T. Maloney  
Acting Commissioner

Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985

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Section twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county correctional facilities. This statute calls for the following information:

Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of each such facility.

This report presents the required statistics for the second quarter of 1991.

Table 1 provides the DOC figures for the second quarter of 1991. As this table indicates, the DOC population (excluding Bridgewater and Longwood) rose by 262 inmates during the second quarter, an increase of 3 percent. At the end of the quarter, the DOC operated with 8,693 inmates in a system with a design capacity of 4,880 -i.e., the DOC operated at 178 percent of design capacity.

Table 2 provides the DOC figures for the previous twelve months - i.e., for the period April 1, 1990 to March 31, 1991. These figures indicate that the DOC population increased by 599 or 8 percent over this twelve-month period, from 7,853 in April 1990 to 8,452 in March 1991.

Table 3 presents the county figures for the second quarter of 1991. The county population decreased by 37 inmates during this quarter, a decrease of less than one percent. At the end of the quarter, the county system operated with 6,881 inmates in facilities with a total design capacity of 4,636, - i.e., the county system operated at 148 percent of design capacity.

Table 4 presents the county figures for the previous twelve months. These figures indicate that the county system increased by 683 inmates or 11 percent over this twelve-month period, from 6,270 in April 1990 to 6,953 in March 1991.

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This report was prepared by Linda Holt and Ramon Raagas of the Research Division and is based on daily count sheets prepared by the Classification Division.

Table 5 provides statistics on court commitments to the DOC for the first two quarters of 1990 and 1991. Overall, there has been an increase of 236, or 12 percent, in commitments for 1991 in comparison with the same period in 1990, from 1,972 to 2,208. Commitments to Cedar Junction were up by 164, or 16 percent. Commitments to Concord increased by 87 or 23 percent. Overall, male commitments were up by 251, or 18 percent from 1990. Commitments to Framingham decreased by 15, or 3 percent.

Thus, the accelerated rise in the prison population of the Commonwealth has continued unabated during the second quarter of 1991.

**Table 1**  
**Population in Department of Correction Facilities,**  
**April 1, 1991 to June 30, 1991**

| <b>Facility</b>      | <b>Average Daily<br/>population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>%ADP<br/>Capacity</b> |
|----------------------|-------------------------------------|---------------------------------|------------------------------|----------------------------|--------------------------|
| Cedar Junction       | 722                                 | 681                             | 748                          | 636                        | 114%                     |
| Concord              | 1216                                | 1169                            | 1234                         | 514                        | 236%                     |
| Framingham-ATU       | 61                                  | 66                              | 73                           | 68                         | 90%                      |
| Framingham           | 389                                 | 392                             | 402                          | 194                        | 200%                     |
| Norfolk              | 1310                                | 1309                            | 1307                         | 919                        | 142%                     |
| NCCI                 | 877                                 | 855                             | 994                          | 410                        | 214%                     |
| OSCC                 | 673                                 | 672                             | 680                          | 488                        | 138%                     |
| BCC                  | 262                                 | 265                             | 114                          | 0                          | n.a.                     |
| SECC                 | 744                                 | 746                             | 754                          | 0                          | n.a.                     |
| <b>Sub-Total</b>     | <b>6254</b>                         | <b>6155</b>                     | <b>6306</b>                  | <b>3229</b>                | <b>194%</b>              |
| Bay State            | 138                                 | 122                             | 172                          | 146                        | 94%                      |
| NCC                  | 257                                 | 249                             | 274                          | 150                        | 171%                     |
| SECC-Minimum         | 110                                 | 111                             | 110                          | 100                        | 110%                     |
| Lancaster-Male       | 149                                 | 149                             | 150                          | 70                         | 213%                     |
| Lancaster-Female     | 92                                  | 93                              | 91                           | 59                         | 156%                     |
| Plymouth             | 294                                 | 291                             | 300                          | 151                        | 195%                     |
| Pondville            | 204                                 | 205                             | 204                          | 100                        | 204%                     |
| Shirley              | 455                                 | 447                             | 464                          | 403                        | 113%                     |
| Warwick              | 88                                  | 89                              | 90                           | 50                         | 176%                     |
| Hodder               | 33                                  | 34                              | 33                           | 35                         | 94%                      |
| Boston State         | 100                                 | 100                             | 101                          | 55                         | 182%                     |
| Park Drive           | 71                                  | 68                              | 76                           | 50                         | 142%                     |
| SMPRC                | 182                                 | 172                             | 199                          | 125                        | 146%                     |
| MHHI                 | 68                                  | 78                              | 54                           | 81                         | 84%                      |
| WSATP                | 3                                   | 3                               | 4                            | 4                          | 75%                      |
| Drug Rehab           | 0                                   | 0                               | 0                            | 1                          | 0%                       |
| Hillside             | 39                                  | 39                              | 40                           | 40                         | 98%                      |
| Charlotte            | 14                                  | 15                              | 14                           | 15                         | 93%                      |
| Houston House        | 9                                   | 10                              | 8                            | 15                         | 60%                      |
| Day Reporting Center | 1                                   | 1                               | 3                            | 1                          | 100%                     |
| <b>Sub-Total</b>     | <b>2307</b>                         | <b>2276</b>                     | <b>2387</b>                  | <b>1651</b>                | <b>140%</b>              |
| <b>TOTAL</b>         | <b>8561</b>                         | <b>8431</b>                     | <b>8693</b>                  | <b>4880</b>                | <b>175%</b>              |
| Bridgewater SH       | 304                                 | 299                             | 293                          | 337                        | 90%                      |
| Bridgewater TC       | 244                                 | 244                             | 243                          | 216                        | 113%                     |
| Bridgewater AC       | 359                                 | 396                             | 334                          | 430                        | 83%                      |
| Longwood TC          | 122                                 | 121                             | 124                          | 125                        | 98%                      |
| <b>GRAND TOTAL</b>   | <b>9590</b>                         | <b>9491</b>                     | <b>9687</b>                  | <b>5988</b>                | <b>160%</b>              |
| Houses of Correction | 764                                 | 730                             | 825                          | n.a.                       | n.a.                     |
| Federal Prisons      | 37                                  | 39                              | 35                           | n.a.                       | n.a.                     |
| Inter-State Contract | 57                                  | 57                              | 60                           | n.a.                       | n.a.                     |

**Table 2**  
**Population in Department of Correction Facilities,**  
**April 1, 1990 to March 31, 1991**

| <b>Facility</b>      | <b>Average Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>%ADP<br/>Capacity</b> |
|----------------------|-------------------------------------|---------------------------------|------------------------------|----------------------------|--------------------------|
| Cedar Junction       | 679                                 | 680                             | 687                          | 636                        | 107%                     |
| Concord              | 1140                                | 1153                            | 1177                         | 514                        | 222%                     |
| Framingham-ATU       | 87                                  | 86                              | 68                           | 68                         | 128%                     |
| Framingham           | 391                                 | 421                             | 393                          | 194                        | 201%                     |
| Norfolk              | 1292                                | 1265                            | 1309                         | 919                        | 141%                     |
| NCCI                 | 749                                 | 738                             | 853                          | 410                        | 183%                     |
| OCCC                 | 652                                 | 596                             | 671                          | 488                        | 134%                     |
| BCC                  | 143                                 | 0                               | 268                          | 0                          | n.a.                     |
| SECC                 | 740                                 | 737                             | 750                          | 0                          | n.a.                     |
| <b>Sub-Total</b>     | <b>5872</b>                         | <b>5676</b>                     | <b>6176</b>                  | <b>3229</b>                | <b>159%</b>              |
| Bay State            | 199                                 | 221                             | 117                          | 146                        | 136%                     |
| Medfield             | 21                                  | 36                              | 0                            | 0                          | n.a.                     |
| NCC                  | 246                                 | 249                             | 249                          | 150                        | 164%                     |
| SECC-Minimum         | 110                                 | 112                             | 112                          | 100                        | 110%                     |
| Lancaster-Male       | 149                                 | 149                             | 150                          | 70                         | 213%                     |
| Lancaster-Female     | 78                                  | 45                              | 93                           | 59                         | 131%                     |
| Plymouth             | 285                                 | 299                             | 290                          | 151                        | 189%                     |
| Pondville            | 83                                  | 52                              | 205                          | 100                        | 83%                      |
| Shirley              | 463                                 | 472                             | 446                          | 403                        | 115%                     |
| Warwick              | 88                                  | 89                              | 90                           | 50                         | 176%                     |
| Hodder               | 33                                  | 29                              | 34                           | 35                         | 94%                      |
| Boston State         | 100                                 | 101                             | 100                          | 55                         | 181%                     |
| Park Drive           | 61                                  | 50                              | 68                           | 50                         | 123%                     |
| SMPRC                | 144                                 | 109                             | 175                          | 125                        | 115%                     |
| MHHI                 | 84                                  | 93                              | 78                           | 81                         | 104%                     |
| WSATP                | 6                                   | 9                               | 3                            | 4                          | 144%                     |
| Drug Rehab           | 2                                   | 4                               | 0                            | 1                          | 175%                     |
| Hillside             | 39                                  | 40                              | 39                           | 40                         | 96%                      |
| Charlotte            | 14                                  | 14                              | 15                           | 15                         | 93%                      |
| Houston House        | 5                                   | 3                               | 11                           | 15                         | 35%                      |
| Day Reporting Center | 0                                   | 1                               | 1                            | 1                          | 25%                      |
| <b>Sub-Total</b>     | <b>2209</b>                         | <b>2177</b>                     | <b>2276</b>                  | <b>1651</b>                | <b>134%</b>              |
| <b>TOTAL</b>         | <b>8080</b>                         | <b>7853</b>                     | <b>8452</b>                  | <b>4880</b>                | <b>150%</b>              |
| Bridgewater SH       | 322                                 | 338                             | 297                          | 337                        | 95%                      |
| Bridgewater TC       | 250                                 | 252                             | 244                          | 216                        | 116%                     |
| Bridgewater AC       | 403                                 | 398                             | 415                          | 430                        | 94%                      |
| Longwood TC          | 121                                 | 121                             | 122                          | 122                        | 99%                      |
| <b>GRAND TOTAL</b>   | <b>9176</b>                         | <b>8962</b>                     | <b>9530</b>                  | <b>5985</b>                | <b>141%</b>              |
| Houses of Correction | 465                                 | 356                             | 707                          | n.a.                       | n.a.                     |
| Federal Prisons      | 31                                  | 33                              | 39                           | n.a.                       | n.a.                     |
| Interstate Contract  | 52                                  | 49                              | 57                           | n.a.                       | n.a.                     |

**Table 3**  
**Population in County Correctional Facilities,**  
**April 1, 1991 to June 30, 1991**

| <b>Facility</b> | <b>Average Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>%ADP<br/>Capacity</b> |
|-----------------|-------------------------------------|---------------------------------|------------------------------|----------------------------|--------------------------|
| Barnstable      | 160                                 | 172                             | 152                          | 110                        | 145%                     |
| Berkshire       | 151                                 | 160                             | 144                          | 97                         | 156%                     |
| Bristol         | 684                                 | 675                             | 662                          | 696                        | 98%                      |
| Dukes           | 17                                  | 17                              | 14                           | 13                         | 131%                     |
| Essex           | 940                                 | 913                             | 979                          | 635                        | 148%                     |
| Franklin        | 98                                  | 110                             | 98                           | 63                         | 156%                     |
| Hampden         | 498                                 | 509                             | 482                          | 312                        | 160%                     |
| Hampden-OUI     | 124                                 | 123                             | 121                          | 125                        | 99%                      |
| Hampshire       | 259                                 | 253                             | 262                          | 163                        | 159%                     |
| Middlesex       | 1017                                | 1037                            | 1010                         | 592                        | 172%                     |
| Norfolk         | 277                                 | 267                             | 275                          | 149                        | 186%                     |
| Plymouth        | 497                                 | 513                             | 491                          | 157                        | 316%                     |
| Suffolk-C.S.    | 401                                 | 409                             | 422                          | 453                        | 88%                      |
| Suffolk-D.I.    | 800                                 | 796                             | 792                          | 456                        | 175%                     |
| Worcester       | 831                                 | 843                             | 853                          | 490                        | 170%                     |
| Longwood TC     | 122                                 | 121                             | 124                          | 125                        | 98%                      |
| <b>TOTAL</b>    | <b>6876</b>                         | <b>6918</b>                     | <b>6881</b>                  | <b>4636</b>                | <b>148%</b>              |

**Table 4**  
**Population in County Correctional Facilities,**  
**April 1, 1990 to March 31, 1991**

| <b>Facility</b> | <b>Average Daily<br/>Population</b> | <b>Beginning<br/>Population</b> | <b>Ending<br/>Population</b> | <b>Design<br/>Capacity</b> | <b>%ADP<br/>Capacity</b> |
|-----------------|-------------------------------------|---------------------------------|------------------------------|----------------------------|--------------------------|
| Barnstable      | 154                                 | 178                             | 172                          | 110                        | 140%                     |
| Berkshire       | 132                                 | 132                             | 163                          | 97                         | 136%                     |
| Bristol         | 546                                 | 520                             | 685                          | 696                        | 78%                      |
| Dukes           | 15                                  | 25                              | 17                           | 13                         | 117%                     |
| Essex           | 702                                 | 757                             | 902                          | 635                        | 111%                     |
| Franklin        | 85                                  | 90                              | 114                          | 63                         | 135%                     |
| Hampden         | 528                                 | 549                             | 517                          | 312                        | 169%                     |
| Hampden-OUI     | 124                                 | 127                             | 119                          | 125                        | 99%                      |
| Hampshire       | 244                                 | 233                             | 252                          | 163                        | 149%                     |
| Middlesex       | 1000                                | 1013                            | 1030                         | 592                        | 169%                     |
| Norfolk         | 261                                 | 258                             | 270                          | 149                        | 175%                     |
| Plymouth        | 477                                 | 514                             | 525                          | 157                        | 304%                     |
| Suffolk-C.S.    | 414                                 | 339                             | 408                          | 453                        | 91%                      |
| Suffolk-D.I.    | 760                                 | 728                             | 799                          | 456                        | 167%                     |
| Worcester       | 691                                 | 686                             | 858                          | 490                        | 141%                     |
| Longwood        | 121                                 | 121                             | 122                          | 125                        | 97%                      |
| <b>TOTAL</b>    | <b>6252</b>                         | <b>6270</b>                     | <b>6953</b>                  | <b>4636</b>                | <b>135%</b>              |

**Table 5**  
**Court Commitments to the DOC,**  
**1990 and 1991**

|                       | <u>1990</u> | <u>1991</u> | <u>Difference</u> |
|-----------------------|-------------|-------------|-------------------|
| <u>Cedar Junction</u> |             |             |                   |
| First Quarter         | 513         | 589         | 15%               |
| Second Quarter        | 514         | 602         | 17%               |
| Sub-Total             | 1027        | 1191        | 16%               |
| <u>Concord</u>        |             |             |                   |
| First Quarter         | 188         | 259         | 38%               |
| Second Quarter        | 183         | 199         | 9%                |
| Sub-Total             | 371         | 458         | 23%               |
| Sub-Total Males       | 1398        | 1649        | 18%               |
| <u>Framingham</u>     |             |             |                   |
| First Quarter         | 315         | 287         | -9%               |
| Second Quarter        | 259         | 272         | 5%                |
| Sub-Total             | 574         | 559         | -3%               |
| <b>TOTAL</b>          | <b>1972</b> | <b>2208</b> | <b>12%</b>        |



### Technical Notes

1. The official capacity for each facility can change for a number of reasons, e.g. expansion of facility beds, decrease of facility beds due to fire, or changes in contracts with vendors. In all tables the capacity reflects the capacity at the end of the reporting period. The design capacity is reported for correctional facilities in Tables 1, 2, 3, and 4.
2. The population figures for Cedar Junction and Norfolk include both DSU and open population.
3. The population figures for all facilities include both male and female inmates.
4. State inmates housed in the Hampshire county contract program are included in the county population tables as are all other state inmates housed in county facilities.
5. Norfolk includes Braintree, Dedham, and Norfolk Contract. Middlesex includes both Billerica and Cambridge. Berkshire includes the pre-release facility. Suffolk-Deer Island includes the contract facility. Essex includes Lawrence, Salem, Middleton, and the Lawrence alternative center.
6. Charles Street inmates housed at other facilities are reported in the counts for the facilities in which they were in custody.
7. The counts reported for MHHI include pre-release inmates and exclude parole inmates housed in those facilities.
8. Longwood Treatment Center is a specialized DOC facility for individuals incarcerated for O.U.I. Because the inmates are county sentenced inmates, the inmate count and bed capacity are included in Tables 3 and 4.
9. Pondville Correctional Center is a minimum/pre-release security facility formerly known as Norfolk Pre-Release Center.

10. Abbreviations and Definitions:

|            |  |
|------------|--|
| AC         | - Addiction Center   |
| ADP        | - Average Daily Population   |
| ATU        | - Awaiting Trial Unit  |
| BCC        | - Boston Correctional Center   |
| C.S.       | - Charles Street   |
| D.I.       | - Deer Island  |
| DOC        | - Department of Correction   |
| Drug Rehab | - Includes Meridian House and Spectrum House   |
| DSU        | - Department Segregation Unit  |
| LCAC       | - Lawrence Correctional Alternative Ctr.   |
| N.A.       | - Not Applicable   |
| MHHI       | - Massachusetts Halfway Houses Inc.<br>includes Temporary Housing Project, McGrath<br>House and Brooke House |
| NCC        | - Northeastern Correctional Ctr.   |
| NCCI       | - North Central Corr. Inst. at Gardner   |
| OCCC       | - Old Colony Correctional Center   |
| OUI        | - Operating Under the Influence  |
| PRC        | - Pre-Release Center   |
| SECC       | - Southeastern Correctional Center   |
| SH         | - State Hospital   |
| SMPRC      | - South Middlesex Pre-Release Ctr.   |
| TC         | - Treatment Center   |
| WSATP      | - Women's Substance Abuse Treatment Program<br>includes Faith House and Griffin House                        |